

Kathy Catazaro-Perry, Mayor



HUD Consolidated Plan and Strategies

Annual Plan

FY 2019

(July 1, 2019 – June 30, 2020)

City of Massillon, Ohio

May, 2019

TABLE OF CONTENTS

City of Massillon, Ohio FY 2019 ANNUAL ACTION PLAN

AP-15 EXPECTED RESOURCES.....	1
AP-20 ANNUAL GOALS AND OBJECTIVES	5
AP-35 PROJECTS	9
AP-38 PROJECT SUMMARIES	11
AP-50 GEOGRAPHIC DISTRIBUTION	21
AP-85 OTHER ACTIONS	22
AP-90 PROGRAM SPECIFIC REQUIREMENTS	28

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

The Five-Year Consolidated Plan for 2019-2023 must identify the federal, state, local, and private resources expected to be available to the City of Massillon to address priority needs and specific objectives identified in the Strategic Plan (**Table 14**). The City of Massillon is a direct entitlement community for the Community Development Block Grant (CDBG) Program. Massillon receives an annual allocation of Federal funding from the U.S. Department of HUD for CDBG.

Massillon is also a member of the Stark County Consortium through which it receives funds from the HOME Investment Partnership (HOME) Program. The Consortium members are the Stark County Urban County and the cities of Alliance and Massillon. Information about the HOME Program and annual funding availability to the Consortium members is contained in the Five-Year Consolidated Plan for 2019-2023 prepared by the Stark County Regional Planning Commission. Massillon has estimated its expected HOME program resources in the accompanying table.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition					\$ 2,553,764	CDBG funding has seen a modest fluctuation, from year to year, over the past several years. The City of Massillon is forecasting that funding levels will remain relatively flat during the first year and the remaining years of the 5 Year Consolidation Plan. The City is projecting to receive a total \$3,192,205.00 of the 5 Year Plan which would be a yearly allocation of \$638,441.00
		Admin and Planning						
		Economic Development						
		Housing						
		Public Improvements						
		Public Services	\$ 638,441	\$ 61	\$ 1,500	\$ 640,002		
Other	public - federal	Acquisition Other						Over the past several years, HOME funds received from the Stark County HOME Consortium have varied to a slight extent. The City of Massillon is forecasting that it will receive funding equal to the FY 2018 allocation of \$123,083.00 per year for a total of \$615,415.99 over the 5 Year Consolidated Plan.
			\$ 123,083	\$ 0	\$ 0	\$ 123,083	\$ 492,332	

Table 1 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Massillon strives to fund programs, such as the target area street improvement projects, that maximize other funding sources. These CDBG funds can be leveraged with local funds and state funds to maximize results. For the Stark HOME Consortium, HOME projects that are funded as part of the LIHTC program offer matching funds. Additionally, large HOME funded projects with multiple funding sources involved provide match as well.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Massillon Parks & Recreation maintains parks and recreation facilities that may be maintained, repaired, or modernized in order to increase the livability and sustainability of particular neighborhoods.

Publicly owned land (roads, rights-of-way, sidewalks) may be improved above and below the surface to remedy infrastructure priorities and to improve public access, safety, and disability accessibility.

The City of Massillon may acquire property tax delinquent vacant parcels in order to increase the livability and sustainability of particular neighborhoods.

The Stark County Land Reutilization Corporation (Land Bank) may hold vacant parcels and/or vacant buildings in Massillon. Vacant parcels may be sold. Properties with buildings may be rehabilitated or demolished, after a case-by-case analysis, in order to improve the sustainability of housing in particular neighborhoods.

Discussion

As part of the CDBG and HOME application, applicants are required to identify match and leveraged funds. Points are awarded to those projects that accomplish this. The City of Massillon has a reasonable carry-over of CDBG funds. In the HOME program the City of Massillon is focused on committing and expending resources per HUD guidelines.

Funding Contingency Plan

In the event that there is:

A difference (increase or decrease) between the estimated FY 2019 CDBG Entitlement Grant funding listed in this document compared to the actual HUD allocations to be announced in 2019; or

A difference in the estimated and actual amount of carryover funds and/or program income from FY 2018 to FY 2019;

The budgets for activities identified in the FY 2019 Annual Action Plan will be increased/decreased proportionally in relation to the overall change in funding.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing Opportunity	2019	2019	Affordable Housing Non-Homeless Special Needs	City Target Area	Affordable Housing Priorities	CDBG: \$256,870 HOME: \$123,083	Homeowner Housing Added: 5 Household Housing Unit Homeowner Housing Rehabilitated: 26 Household Housing Unit Direct Financial Assistance to Homebuyers: 3 Households Assisted
2	Homeless Needs	2019	2019	Homeless	City Target Area	Homelessness	CDBG: \$36,500 HOME: \$0	Homeless Person Overnight Shelter: 470 Persons Assisted
3	Neighborhood Improvements	2019	2019	Non-Housing Community Development	City Target Area	Non-Housing CD - Neighborhoods	CDBG: \$139,943 HOME: \$0	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 325 Persons Assisted Buildings Demolished: 1 Buildings Housing Code Enforcement/Foreclosed Property Care: 200 Household Housing Unit

4	Non-Homeless Special Needs	2019	2019	Non-Homeless Special Needs	City Target Area	Non-Homeless Persons with Special Needs	CDBG: \$27,500 HOME: \$0	Public service activities other than Low/Moderate Income Housing Benefit: 375 Persons Assisted
5	Public Services	2019	2019	Non-Housing Community Development	City Target Area	Non-Housing CD - Public Services	CDBG: \$21,500 HOME: \$0	Public service activities other than Low/Moderate Income Housing Benefit: 275 Persons Assisted
6	Economic Development	2019	2019	Non-Housing Community Development	City Target Area	Non-Housing CD - Economic Development	CDBG: \$30,000 HOME: \$0	Facade treatment/business building rehabilitation: 10 Business
7	Planning and Administration	2019	2019	Planning and Administration	City Target Area	Affordable Housing Homelessness Non-Homeless Persons with Special Needs Non-Housing CD - Economic Development Non-Housing CD – Neighborhoods Non-Housing CD - Public Services	CDBG: \$127,688 HOME: \$0	Other: 1 Other

Table 2– Goals Summary

Goal Descriptions

1	Goal Name	Affordable Housing Opportunity
	Goal Description	<p>The City of Massillon CDBG and HOME Funding looks to assist Affordable Housing through several activities:</p> <p>1) 26 City of Massillon CDBG funded households utilizing CDBG funds for housing minor repairs and emergency repair projects.</p> <p>2) 3 HOME funded households, in the City of Massillon, utilizing HOME funds for affordable housing rehab.</p> <p>3) 5 HOME funded households, in the City of Massillon, utilizing HOME funds for homebuyer assistance.</p>
2	Goal Name	Homeless Needs
	Goal Description	<p>This section details the City of Massillon's goals for CDBG Program Year 2019 related to the Strategic Plan to prevent homelessness. The City addresses this need by providing CDBG assistance to local service providers who assist persons/households threatened by homelessness by providing emergency shelter including victims of domestic violence. Services also include programs around increasing the safety for individuals as well as assisting to break the cycle of homelessness.</p>
3	Goal Name	Neighborhood Improvements
	Goal Description	<p>This section details the City of Massillon's goals for CDBG Program Year 2019 related to the Strategic Plan goal to improve the quality, safety and health of LMI neighborhoods. Activities in this category include, but are not limited to, the City's Target Area Street Improvement Program, Habitat for Humanity Property Acquisition/Structure Demolition and Code Enforcement activities in the designated target area.</p>
4	Goal Name	Non-Homeless Special Needs
	Goal Description	<p>This section details the City of Massillon's goals for CDBG Program Year 2019 related to the Strategic Plan goal Non-Homeless Special Needs. The City will address this goal by providing assistance to local service providers for the elderly, frail elderly, and disabled population through in-home care and organized activities.</p>

5	Goal Name	Public Services
	Goal Description	This section details the City of Massillon's goals for CDBG Program Year 2019 related to the Strategic Plan goal Public Services. Types of public services in this category include programs designed to meet the needs of the local youth population, in particular, youth from lower income households. Types of youth programs to be provided include social, recreational, educational, cultural, health and nutrition.
6	Goal Name	Economic Development
	Goal Description	This section details the City of Massillon's goals for CDBG Program Year 2019 related to the Strategic Plan goal Economic Development. Activities in this category include providing CDBG assistance for downtown improvement activities including grant assistance through Massillon Main Street for building and facade improvements in the City's Central Business District. The City also administers an Economic Development Grant Program utilizing non-HUD funding for property owners in the downtown area.
7	Goal Name	Planning and Administration
	Goal Description	This section details the City of Massillon's goals for CDBG Program Year 2019 related to the Strategic Plan goal Planning and Administration. Activities in this category include CDBG Program Administration and Fair Housing Program.

AP-35 Projects - 91.420, 91.220(d)

Introduction

Under its FY 2019 Action Plan, the City of Massillon will undertake a variety of projects designed to meet under-served housing needs and address affordable housing issues. The City will continue to operate its own housing rehabilitation program, offering deferred payment loans up to \$25,000 to low and moderate income homeowners for the repair and rehabilitation of their homes. The City will continue its emergency home repair program, providing up to \$5,000 in deferred payment loans, to assist low and moderate income homeowners with needed repairs to correct emergency housing problems, such as electrical, heating, plumbing, or roof repairs (maximum \$9,500.00).

The City will also utilize CDBG funds for housing code enforcement in low income neighborhoods (Target Area). Code enforcement activities include initial housing unit inspections, reporting code violations to property owners, requiring repair of violations, and follow-up inspections to determine compliance with repair orders. CDBG funds will be used for code enforcement in Target Area where such enforcement, together with public or private improvements, or other services to be provided, may be expected to arrest the decline of such areas. The City will provide CDBG funding to Habitat for Humanity of Greater Stark & Carroll Counties for its housing redevelopment program. The City will continue its downpayment assistance program, providing HOME funds to assist low income homebuyers by paying a portion of downpayment and closing costs.

The City will work with Community Legal Aid to continue its housing security program to provide legal assistance to low income households threatened with housing insecurity.

The City will provide CDBG funding to CommQuest to assist in the operation of the Family Living Center, which provides shelter and supportive services to families and single women. The City will also provide CDBG funding to the Domestic Violence Project for its Western Stark Emergency Housing Program to provide short-term emergency housing and supportive services for victims of domestic violence and families in Massillon. The City will also provide funding to the Salvation Army of Massillon for housing outreach and emergency housing assistance.

The City will utilize CDBG funding for neighborhood infrastructure improvements, including street paving in low income neighborhoods (Target Area). Activities such as housing rehabilitation, homebuyer assistance, code enforcement, and public facility and infrastructure improvements can all work together to help revitalize designated Target Areas in the City of Massillon.

The City will utilize CDBG funds for a variety of public service programs designed to meet the needs of low income persons in the community. Low income youth needs will be served by YMCA of Western Stark County, Canton Ex-Newboys and the Boys and Girls Club of Massillon Be Great: Graduate Program.

Elderly and handicapped needs will be served by Westark Family Services Elderly Homemaker Program,

Vantage-Meals on Wheels and the Faith in Action Elderly Caregiver Program.

The City will continue to work with Massillon Main Street in undertaking an exterior renovation/facade improvement program for downtown commercial buildings.

#	Project Name
1	CDBG Administration
2	Housing Rehabilitation/Emergency Program
3	Massillon Fair Housing Program
4	Massillon Main Street
5	Target Area Code Enforcement
6	Target Area Street Improvement
7	Boys & Girls Club of Massillon
8	Canton Ex-News Boys
9	CommQuest - Family Living Center
10	Domestic Violence Project
11	Faith in Action
12	Habitat for Humanity East Central Ohio
13	Make A Way
14	Salvation Army of Massillon
15	Stark County Mental Health & Addiction Recovery
16	Vantage - Meals on Wheels
17	Westark Family Services
18	YMCA of Western Stark County-All Access

Table 3 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

CDBG and HOME funded applications are awarded on a competitive basis. Under the City of Massillon CDBG program the City works under Annual Action Plans which are collected and assembled each Spring and are integrated into our Five Year Consolidated Plan which covers the Program Years 2019 to 2023. CDBG applications were reviewed by the staff for eligibility and their plan. Applications were then reviewed and scored to determine the proposed funding. The proposed funding is then presented to the City of Massillon City Council who can change, approve or deny funding. A public comment period was provided over a 30 day period (April 9, 2019 - May 8, 2019) with advertising in the local paper. Advertising was published March 25, 2019, April 9, 2019 and April 15, 2019. A Public Meeting for comments took place on April 8, 2019 and April 29, 2019. The Massillon City Council was presented legislation and approved the FY 2019 CDBG budget allocation.

HOME applications are received on an annual basis. All HOME applications are reviewed and scored by the RPC staff. Final recommendations on funding programs were reviewed by the Board of Stark County Commissioners, prior to a public hearing. The Board makes a final determination on funding following the publication of the draft program and the 30 day comment period.

AP-38 Project Summary

Project Summary Information

1	Project Name	CDBG Administration
	Target Area	City Target Area
	Goals Supported	Planning and Administration
	Needs Addressed	Affordable Housing Priorities Non-Homeless Persons with Special Needs Homelessness Non-Housing CD - Neighborhoods Non-Housing CD - Public Services Non-Housing CD - Economic Development
	Funding	CDBG: \$119,688
	Description	The City of Massillon will utilize CDBG funding for the overall management, coordination, administration and evaluation of its CDBG program.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	One
	Location Description	City of Massillon
	Planned Activities	Day to day administration to provide a strong CDBG program for the City of Massillon to meet the National Objectives.
	2	Project Name
Target Area		City Target Area
Goals Supported		Affordable Housing Opportunity
Needs Addressed		Affordable Housing Priorities
Funding		CDBG: \$256,870
Description		The City of Massillon will utilize CDBG entitlement funding and Stark County HOME consortium funding to provide housing rehab assistance, emergency home repair and first time Home buyer assistance to benefit low to moderate income persons in the City.
Target Date		6/30/2020
Estimate the number and type of families that will benefit from the proposed activities		It is anticipated that 34 low to moderate families will benefit from this project.
Location Description		City of Massillon
Planned Activities		Affordable housing rehab, emergency repairs, minor home repairs and home buyer assistance. Housing management expenditures for the day to day projects/activities.

3	Project Name	Massillon Fair Housing Program
	Target Area	City Target Area
	Goals Supported	Affordable Housing Opportunity
	Needs Addressed	Affordable Housing Priorities
	Funding	CDBG: \$8,000
	Description	The City of Massillon will utilize CDBG funding for the provision of fair housing services and activities to improve and promote housing opportunities in Massillon through outreach, monitoring, evaluation, assistance, education and publications.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	One
	Location Description	City of Massillon
	Planned Activities	Publications in the local newspapers, brochures to Massillon's non-profit agencies, brochures and posters to the Massillon library, Fair Housing links posted on Massillon's Housing website, Fair Housing Luncheon, exhibits are various City events. Counseling, investigating complaints, report record keeping and follow up through Massillon's Fair Housing Program.
4	Project Name	Massillon Main Street
	Target Area	City Target Area
	Goals Supported	Economic Development
	Needs Addressed	Non-Housing CD - Economic Development
	Funding	CDBG: \$30,000
	Description	The City of Massillon will provide CDBG funding to Massillon Main Street, a downtown improvement organization, which operates a rehabilitation program offering matching grants for the exterior renovation of buildings. Exterior renovations include facade improvements, awning replacement, window updates and painting. The core area of the Business District has previously been addressed by the City as a slum and blight area.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	Estimated to serve 10 businesses in the Central Business Area of Historic Downtown Massillon.
	Location Description	City of Massillon
	Planned Activities	Replacing deteriorated awnings and signs. Repair of building facades. Replace and update windows and outside painting.

5	Project Name	Target Area Code Enforcement
	Target Area	City Target Area
	Goals Supported	Neighborhood Improvements
	Needs Addressed	Non-Housing CD - Neighborhoods
	Funding	CDBG: \$29,951
	Description	The City of Massillon will utilize CDBG funds to perform code enforcement of housing units, including rental units, buildings within the designated target area including inspections, reporting of code violations and compliant monitoring for public health, safety and welfare.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that 200 low to moderate income families, in the target area, will benefit from the monitoring of public health, safety and welfare concerns.
	Location Description	City of Massillon Target Area
	Planned Activities	Property inspections of housing, business or organizations in Massillon's target area when complaints are filed by the public or identified by monitoring. Reporting of code violations, follow up, correction action and ongoing complaint monitoring in the City's target area.
6	Project Name	Target Area Street Improvement
	Target Area	City Target Area
	Goals Supported	Neighborhood Improvements
	Needs Addressed	Non-Housing CD - Neighborhoods
	Funding	CDBG: \$100,492
	Description	The City of Massillon will use CDBG funds for improvements to repave residential streets in low to moderate (Target Area) income neighborhoods, including target surfaces and resurfacing with permanent asphalt paving.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 325 low to moderate persons will benefit from this project.
	Location Description	City of Massillon Target Area
	Planned Activities	Repave residential roads for improved neighborhoods in the City of Massillon target area.

7	Project Name	Boys & Girls Club of Massillon
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$9,500
	Description	The City of Massillon will provide CDBG funding to the Boys & Girls Club of Massillon for the "Be Great, Graduate" program focused around career preparation and college readiness. This program includes mentoring, education and training of youth in developing skills they will need to succeed after high school graduation.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that approximately 120 low to moderate youth will benefit from this program.
	Location Description	730 Duncan Street S.W. Massillon, Ohio 44647
	Planned Activities	"Be Great, Graduate" is a program focused on career preparation and college readiness by educating, developing and training youth for life after high school.
8	Project Name	Canton Ex-News Boys
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$8,000
	Description	The City of Massillon will provide CDBG funding to the Canton Ex-News Boys Association to purchase coats, shoes and clothing for low to moderate income children in Massillon. The program was developed to enhance the graduation rates for the children of Massillon by providing the necessary clothing needed to attend school on a day to day basis.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that 75 Massillon children in low to moderate income families will benefit from this program.
	Location Description	408 9th Street S.W. Canton, Ohio 44707
	Planned Activities	Canton Ex-News Boys Association will purchase shoes, coats and clothing for children in low to moderate income families through providing vouchers. This is an all volunteer association and funds are raised throughout the year by grants and fundraising activities.

9	Project Name	CommQuest - Family Living Center
	Target Area	City Target Area
	Goals Supported	Homeless Needs
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$9,500
	Description	The City of Massillon will provide CDBG funding to CommQuest Services of Stark County to assist in the operation of the Family Living Homeless Shelter providing temporary shelter up to 90 days to homeless persons/families.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that approximately 150 low to moderate income persons will be served at the Family Living Shelter.
	Location Description	412 Lincoln Way East Massillon, Ohio 44646
Planned Activities	The Family Living Homeless Shelter provides emergency shelter and basic immediate needs and programs in an effort to break the cycle of homelessness.	
10	Project Name	Domestic Violence Project
	Target Area	City Target Area
	Goals Supported	Homeless Needs
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$9,500
	Description	The City of Massillon will provide CDBG funding to the Domestic Violence Project to assist in the operation of a domestic violence shelter providing short term emergency housing and support services to survivors of domestic violence.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that approximately 120 victims of domestic violence will be served by this project.
	Location Description	P.O. Box 9453 Canton Ohio 44711 (Actual Street Address Is Confidential)
Planned Activities	The Domestic Violence Project provides shelter, safety and services for survivors of domestic violence and their children.	

11	Project Name	Faith in Action
	Target Area	City Target Area
	Goals Supported	Non-Homeless Special Needs
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$8,000
	Description	The City of Massillon will provide CDBG funding to Faith in Action, a local faith-based organization that provides caregiver assistance to elderly, frail elderly and disabled and/or isolated persons. The goal of this program is to enable people to remain independent, in their homes, and not be placed prematurely in a nursing facility.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that 100 low to moderate persons will benefit from this service.
	Location Description	412 Lincoln Way East Massillon, Ohio 44646
Planned Activities	Faith in Action provides free transportation to medical appointments and personal errands such as shopping, banking, and respite services. The program also provides assistance with small household projects to the elderly/frail elderly residents of Massillon. A health fair is scheduled to provide free health screening.	
12	Project Name	Habitat for Humanity East Central Ohio
	Target Area	City Target Area
	Goals Supported	Affordable Housing Opportunity Neighborhood Improvements
	Needs Addressed	Affordable Housing Priorities
	Funding	CDBG: \$9,500
	Description	Habitat for Humanity East Central Ohio builds quality, affordable, single family homes and preserves existing homes across five counties, including Stark, to sell to hard working low-to-moderate income homeowners. Habitat acquires vacant lots and existing structures each year in the City of Massillon in order to serve these families. The City of Massillon's CDBG grant funds will assist Habitat to acquire and prepare land in order to conduct or preserve one or more homes in Massillon.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	2 Family Households
	Location Description	1400 Raff Road S.W. Canton, Ohio 44710
Planned Activities	Acquiring lots for future housing in the City of Massillon.	

13	Project Name	Make A Way
	Target Area	City Target Area
	Goals Supported	Non-Homeless Special Needs
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$5,500
	Description	
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that this program will benefit 165 low to moderate income persons.
	Location Description	227 3rd Street S.W. Massillon, Ohio 44646
	Planned Activities	Make-A-Way's Program assists low-moderate income persons who have mental illness, physical disabilities, and/or developmental disabilities with activities that educate and assist through self-help group meetings, social/recreational excursions, computer access and training for job skills, training and running a snack shop, making craft items and taking them to nursing homes. The program provides assistance for persons to learn about recovery, access resources, develop self-esteem, and build leadership skills.

14	Project Name	Salvation Army of Massillon
	Target Area	City Target Area
	Goals Supported	Homeless Needs
	Needs Addressed	Non-Homeless Persons with Special Needs
	Funding	CDBG: \$8,000
	Description	The City of Massillon will provide CDBG funding to the Salvation Army of Massillon for a Housing Outreach Service Coordinator who operates a 24-hour homeless hotline working with the homeless and families in crisis to address and provide services for their emergency homeless needs.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that 150 persons will benefit from this program.
	Location Description	315 6th Street N.E. Massillon, Ohio 44646
Planned Activities	The program is Western Stark County's 24-hour homeless hotline, working with area churches, police, fire, and local motels to provide emergency temporary shelter for the homeless until a personal assessment is completed and more permanent shelter can be found. The program, through case management and assessments, determines appropriate emergency shelters and additional community resources through collaborative partners. The program also completes intake assessments and develops individual service plans for families and individuals being evicted through the Massillon Municipal Courts and refers them to the appropriate agencies that provide credit counseling, money management, mediation services, and other resources designed to support permanent housing.	

15	Project Name	Stark County Mental Health & Addiction Recovery
	Target Area	City Target Area
	Goals Supported	Homeless Needs
	Needs Addressed	Homelessness
	Funding	CDBG: \$9,500
	Description	Pursuant to the national goal of "provision of a suitable living environment, improving the safety and livability of neighborhoods, increasing access to quality facilities and services, improving housing opportunities and revitalizing deteriorated neighborhoods," Stark County Mental Health and Recovery (Stark MHAR) seeks funding to staff and implement expanded services through the Centralized Intake and Coordinated Assessment process of the Stark County Homeless Hotline.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that approximately 150 low to moderate persons will benefit from this project.
	Location Description	121 Cleveland Ave. S.W. Canton, Ohio 44702
Planned Activities	The Homeless Hotline serves as the Stark County Continuum of Care (CoC) centralized point of entry for persons seeking assistance with housing and social service needs. The proposed number of persons to be assisted is 150. Number of households to be served is approximately 100.	
16	Project Name	Vantage - Meals on Wheels
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$5,000
	Description	The program feeds Massillon's senior community to ensure that persons unable to purchase or prepare their own meals have food. Meals are delivered to eligible seniors.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that 75 low to moderate persons will benefit from this service.
	Location Description	2363 Nave Road S.E. Massillon, Ohio 44646
Planned Activities	The program addresses nutrition, socialization and safety. Meals are prepared fresh daily under the direction of a licensed dietitian. Meals are delivered directly to clients by volunteers.	

17	Project Name	Westark Family Services
	Target Area	City Target Area
	Goals Supported	Non-Homeless Special Needs
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$9,000
	Description	Homemaker/Health Aid program providing personal care for low to moderate income elderly and/or handicapped persons of Massillon.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that 100 low to moderate elderly will benefit from this service.
	Location Description	42 1st Street N.E. Massillon, Ohio 44646
	Planned Activities	The program provides in-home care which consists of personal care, light housekeeping, errands and respite care. Persons assisted with the program no longer drive and they depend on the Home Care Aides for groceries, prescriptions, etc. The Aides also assist with bathing, hair care and skin care as needed.
18	Project Name	YMCA of Western Stark County-All Access
	Target Area	City Target Area
	Goals Supported	Public Services
	Needs Addressed	Non-Housing CD - Public Services
	Funding	CDBG: \$4,000
	Description	Everyone is welcome at the YMCA regardless of age, religion, gender or income. No one is turned away because of an inability to pay. The grant assistance helps to ensure that everyone who wants to participate at the YMCA has the ability to do so.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that 50 low to moderate income persons will benefit from this program.
	Location Description	131 Tremont Avenue S.E. Massillon, Ohio 44646
	Planned Activities	The YMCA provides access to health & wellness, aquatics and youth sports. State licensed child care and senior programs and activities will also be offered.

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City's Target Area is comprised of U.S. Census Block Groups where a majority of residents are identified as low- and moderate-income persons.

Geographic Distribution

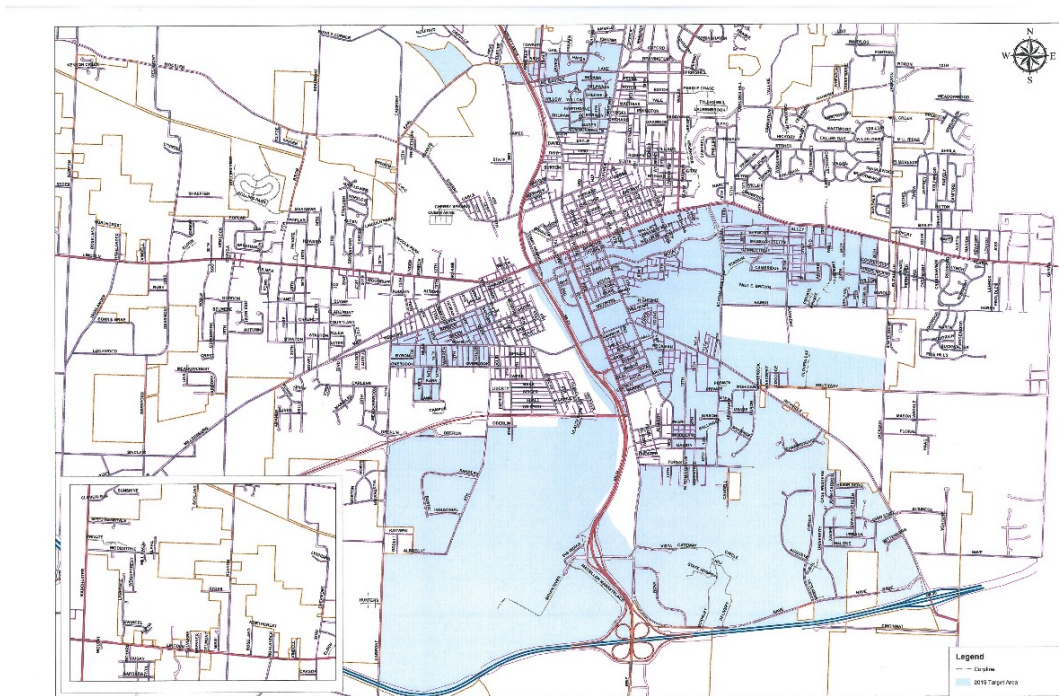
Target Area	Percentage of Funds
City Target Area	76

Table 4 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City of Massillon directs CDBG funding to areas where the majority of persons are low- and moderate-income, based on HUD data. The Target Area Street Improvement Program is undertaken in low income residential neighborhoods to improve accessibility and quality of life for low income residents. Code enforcement is also directed toward low income neighborhoods to improve quality of life, public health, safety, and welfare, as well as housing code standards.

The City of Massillon is considered to have LMI of 43.3% in our community. We have developed updated mapping to target the areas within the City that are most in need of HUD assistance.



AP-85 Other Actions - 91.420, 91.220(k)

Introduction

This section is to describe the City of Massillon's proposed FY 2019 Action Plan activities that will address other HUD and CDBG goals, needs, and activities that have not been previously addressed in this Action Plan, conforming to the National Objectives: Benefit Low and Moderate Income Persons or Households; and Elimination of Slums and Blight.

Actions planned to address obstacles to meeting underserved needs

The City of Massillon has many activities and projects planned for the coming Action Plan period that will address underserved needs. However, there are obstacles to many of our goals and objectives. There is a persistent and consistent concern with adequate funding. There has been a decrease in CDBG funding over the past decade. The City is finding it more and more difficult to secure the resources needed to meet all underserved needs in the community. Every year the City will continue to work with local foundations and other funding sources in addressing these efforts. The City is constantly working with State and Local bodies to maximize their funding to improve the leveraging of funds.

Actions planned to foster and maintain affordable housing

Emergency Home Repair Program - The City will utilize CDBG funds to provide emergency home repair to low income homeowners, up to \$9,500.00 for the repair of housing problems needing immediate assistance. Eligibility requirements are the same as for the City's housing rehabilitation program. Financial assistance will be secured by a promissory note and mortgage and will be forgiven without repayment after five years.

Housing Objective: Provision of decent housing that is affordable by upgrading the existing housing stock through selective rehabilitation and redevelopment to meet the needs of existing low income homeowners.

Outcome: Undertake a total of 26 units of rehabilitation over the 1-year plan period.

Funding Source: CDBG Entitlement Funds - \$264,616.00

Homebuyer Assistance Program- The City of Massillon recognizes the need to promote homeownership in the community, which helps stabilize residential neighborhoods, as well as improve the economic well-being of families. For this reason, the City offers homebuyer assistance programs for low/moderate income households who wish to become homeowners, but who lack the resources to cover all initial costs, such as downpayment and closing costs.

The City will provide an eligible applicant up to 6 or 7%, depending on income level, of the total purchase price of a home to be used towards both downpayment and closing costs. Funds cannot exceed lender's criteria regarding third party contributions and some funds must come from purchaser's resources. Pre-paid expenses, such as insurance, taxes, interest and loan discount fees may not be paid through this assistance program. Housing rehabilitation assistance may also be provided, as needed and as available.

Homes must be inspected for compliance with the State of Ohio Residential Rehabilitation Standards (RSS). Financial assistance will be secured by a Promissory Note and a Mortgage and will be forgiven without repayment after five years provided the property continues to be in the name of and the principal residence of the applicant, and is not used as collateral for a subsequent loan. Applicants must participate in a credit counseling session as a condition of assistance being provided.

Housing Objective: Increase access to decent affordable housing by providing homeownership opportunities for low and moderate income households and for minority households.

Outcome: Provide homebuyer assistance to 5 LMI households during the 1-year plan period.

Funding Source: HOME funds from Stark Consortium - \$50,000.00

Target Area Code Enforcement - Under this activity, the City of Massillon will utilize CDBG funding to operate a housing code enforcement program within the City's identified target area neighborhoods - Census Tracts 7137, 7141, 7142, 7143.02 (BG 2), 7144 (BG 2), and 1750. The City code enforcement officers will inspect homeowner-occupied and rental dwelling units within these neighborhoods, report all code violations to the property owner, require mandatory rehabilitation and repair of these violations, and provide follow-up inspections to determine compliance with repair orders.

Housing Objective: Increase the availability of decent housing through enforcement of local housing codes. This project activity will help to preserve and improve the City's quality of affordable existing rental and owner-occupied housing for low income households and will help to improve living conditions within the City's identified LMI neighborhoods.

Outcome: 200 owner-occupied and rental units brought into City housing code compliance during the 1-year plan period.

Funding Source: CDBG Entitlement Funds - \$29,951.00

Actions planned to reduce lead-based paint hazards

Housing Rehabilitation Program - The City of Massillon, in an effort to upgrade its residential neighborhoods, offers housing rehabilitation financial assistance to lower income homeowners. The City will utilize HOME funds from the Stark County Consortium to provide deferred payment loans, of up to

\$25,000, to low income owner/occupants to make repairs and improvements to their dwellings to bring these units up to local code standards. This funding assistance is being provided to achieve the following rehabilitation objectives, in order of priority:

- 1) Eliminate the presence of lead-based paint hazards;
- 2) Bring the property into compliance with HUD Housing Quality Standards (HQS);
- 3) Make other repairs deemed by the City to be a housing problem threatening the health and/or safety of the owner-occupants;
- 4) Energy conservation purposes, such as installation of storm windows and doors; and
- 5) Cosmetic corrections to the interior and exterior of the dwelling.

To be eligible for assistance, the applicant must be the owner/occupant of the dwelling situated within the city limits of Massillon, and must maintain taxes and insurance on the property. Financial assistance will be secured by a Promissory Note and a Mortgage and will be forgiven without repayment after ten years provided the property continues to be in the name of and the principal residence of the applicant, and is not used as collateral for a subsequent loan.

Housing Objective: Provision of decent housing that is affordable by upgrading the existing housing stock through selective rehabilitation and redevelopment to meet the needs of existing low income homeowners.

Outcome: Undertake a total of 3 units of rehabilitation over the 1-year plan period.

Funding Source: HOME funds from Stark Consortium - \$75,000.00

In an effort to follow the Department of Housing & Urban Development's lead-based paint regulations, the City of Massillon, in conjunction with Stark County and the Stark County Regional Planning Commission, has adopted policies for dealing with lead-based paint in its housing programs. City Housing Department staff provides brochures regarding lead-based paint concerns to all housing rehabilitation participants and rehabilitation projects are tested for lead-based paint clearance to ensure compliance.

Actions planned to reduce the number of poverty-level families

The City of Massillon will continue to utilize federal resources to operate programs, such as rehabilitation assistance, which enable low and very low income households to remain in their homes and to keep these dwellings in decent, safe, and sanitary condition, while also enabling these households to use their limited resources for other necessary living expenses, such as food and clothing. The City will also continue to work with other members of the Stark County HOME Consortium and with

other area housing and social service providers in carrying out its anti-poverty strategy, including job training, education, and self-sufficiency programs.

Through its cooperation with other local agencies and with the other governments in the Stark County Consortium, the City of Massillon has worked to develop a structure to enhance coordination between local government and social service organizations serving the community. Because the continued existence of poverty is due to a complex combination of factors - some economic, some social, including housing, education, and personal problems, there needs to be strong coordination between the local government and the various agencies that deal with poverty issues. The City has proposed a comprehensive program of activities and programs designed to address these poverty issues:

1. Housing rehabilitation, homeownership assistance programs, and code enforcement activities to provide affordable housing and improve housing opportunities;
2. Public facility and infrastructure improvements to help stabilize and revitalize low income residential neighborhoods;
3. Economic development programs to create and retain jobs in the community, particularly to improve employment opportunities for low income persons; and
4. Public service activities to meet the social, economic, health, and educational needs of low income persons, including the homeless and those threatened with homelessness.

Actions planned to develop institutional structure

Through its participation in the Stark County HOME Consortium, the City of Massillon works closely with the cities of Alliance and Canton and with Stark County to provide an area-wide approach to housing and community development issues. The City participates in the Homeless Continuum of Care of Stark County (HCCSC). The City also participates in the Western Stark County Homeless Task Force. Founded in 2006, the Western Stark County Homeless Task Force is a collaborative effort that involves leaders from Massillon Area Clergy Association, City Officials, and multiple Social Service Organizations (Salvation Army, Community Services of Stark County – Family Living Center, AHEAD) working together to identify the needs and address the issues, as a collective entity that involve the homeless and at-risk to be homeless of our community.

Actions planned to enhance coordination between public and private housing and social service agencies

The City of Massillon always strives to enhance the coordination between public and private housing and service agencies whenever necessary. Homelessness is a need that is addressed with the HCCSC which is comprised of public and private housing and social service agencies. The City of Massillon is connected to the HCCSC and helps other agencies assist homelessness. In addition, the City of Massillon

funds the Salvation Army Housing Outreach Specialist who works with the homeless and families in crisis to meet their emergency housing needs. The City also provides funding to the Family Living Center Homeless Shelter, which is owned and operated by the Community Services of Stark County to assist in the operation of the Family Living Center Homeless Shelter, located at 412 Lincoln Way East. The City of Massillon also provides assistance to Stark County Mental Health & Addiction Recovery to assist in a countywide homeless hotline collaboration.

Further coordination is shown at the Stark County Continuum of Care, is a partnership of three entities across Stark County – the City of Massillon, City of Alliance and Regional Planning Commission. Daily interaction takes place between Massillon, Alliance and Stark County, as members of the HOME consortium. The City of Massillon Housing Department staff works with the RPC through housing rehab programs under a contract. The RPC staff assists with inspections of both our HOME and CDBG funded projects.

The City of Massillon's staff provides CDBG funding to other non-profit agencies to maximize their work for the community. The Domestic Violence Shelter assists in providing safe housing for victims of domestic violence, including short-term emergency housing and supportive services for women and children who are victims of domestic violence. Also, the Massillon Main Street Program provides a downtown rehabilitation program, offering grant assistance to downtown property owners for exterior building renovations.

The City also provides funding to two groups for day care and home care. The Westark Family Services Elderly Homemaker Program has in-home elderly and handicapped homemaker services, including light housekeeping, laundry, marketing and errands, serving of meals, personal care and assistance. The second entity is Faith in Action Elderly Caregiver Program, which provides in-home services and assistance to the ill, frail elderly, and disabled population.

Massillon provides CDBG funding to the Boys & Girls Club of Massillon for a program that provides education, experience, and training for youth ages 14-18 in the development of skills for future employment. The City also provides funding to the YMCA of Western Stark County for their "All Access" program to provide membership assistance to low- and moderate-income persons. The Boys & Girls Club primarily serves youth residing in low income neighborhoods of Massillon. In addition, the City provides CDBG funds to the Canton Ex-Newboys "No Child Shall Miss School" program, which focuses on providing clothing for students from low- and moderate-income households in Massillon.

CDBG funds are also provided by the City of Massillon to Make A Way, which supports various programs for disabled persons, as well as Vantage (Meals on Wheels), which assists low- and moderate-income seniors in Massillon to receive healthy meals.

Planning and Program Administration - \$87,000 CDBG

The City will utilize CDBG funding for administrative activities, including the overall management,

coordination, reporting, and record-keeping requirements of the CDBG Program. CDBG funds will also be used for planning activities, including economic development planning.

City Fair Housing Program - \$10,000.00 CDBG

The City will utilize CDBG funding for the provision of fair housing services and activities to improve and promote housing opportunities in the community, including education, outreach, monitoring and evaluation, as well as activities designed to address identified impediments to fair housing.

-

Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

The City of Massillon constantly strives to satisfy and adhere to all program requirements in this program and others.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	76.00%

Discussion

The City of Massillon's Housing Department and Community Development Department use the one year period to provide overall benefits to persons of low and moderate income. The City of Massillon has estimated that 76.00% of CDBG funds for Program Year 2019 will benefit persons of low and moderate incomes. The City of Massillon is striving to provide a better quality of life, to improve safety, health,

and welfare to all persons in the City. The City is strongly committed to meeting the National Objectives.

The City of Massillon has made assertive efforts and performance in addressing affirmative fair housing for persons of the City by promoting housing opportunities through public meetings, newspaper publications, public luncheons, City website links, brochures distributed throughout the City to Nonprofit Agencies, the Public Library, Chamber of Commerce, etc. Guidance, procedures, and support is given from the Housing Department and the Community Development Department of the City for all persons to have equal access to housing of their choice.